Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09 STR-04

DIWY-01 AID-05 CIAE-00 COME-00 EB-07 FRB-03 INR-07

NSAE-00 TRSE-00 XMB-02 OPIC-03 SP-02 CIEP-01 LAB-04

SIL-01 OMB-01 SSO-00 NSCE-00 INRE-00 USIE-00 DODE-00

PM-03 H-02 L-02 NSC-05 PA-01 PRS-01 SS-15 OIC-02

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O R 272154Z MAR 75 FM AMEMBASSY LIMA TO SECSTATE WASHDC NIACT IMMEDIATE 4526 INFO AMEMBASSY ASUNCION NIACT IMMEDIATE AMEMBASSY TOKYO ROUTINE

AMEMBASSY VIENNA

USMISSION EC BRUSSELS

USMISSION OECD PARIS

USMISSION GENEVA

USMISSION USUN NEW YORK

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ASUNCION FOR AMBASSADOR BENNET; TOKYO FOR USDEL TO CNR: VIENNA FOR UNIDO

FROM USDEL UNIDO II CONFERENCE

E.O. 11652: N/A

TAGS: UNIDO, EGEN, UN

SUBJECT: UNIDO II FINAL WRAP UP

REF: (A) LIMA 2498; (B) LIMA 2471

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SUMMARY: UNIDO II TERMINATED 0640, MARCH 27, WITH ADOPTION OF LIMA DECLARATION AND PLAN OF ACTION ON INDUSTRIAL DEVELOPMENT AND COOPERATION BY VOTE 82-1(US)-7. AS EXPECTED, US ALONE IN OPPOSING, WITH UK, BELGIUM, CANANDA, FRG, ISRAEL, ITALY AND JAPAN ABSTAINING. WE PLUS UK AND FRG (JAPAN WAFFLED AT LAST MINUTE) INSISTED ON SEPARATE

PARAGRAPH VOTES ON TEN OBJECTIONABLE PARAS AND WHILE ALL WERE OVERWHELMINGLY ADOPTED ROLL CALL VOTE FORCED MANY WEOS TO VOTE OPENLY AGAINST OR ABSTAIN ON OBJECTIONABLE PARAS. WE ALONG WITH OTHER GROUP B COUNTRIES ARE SUBMITTING WRITTEN RESERVATIONS ON THESE AND OTHER PARAGRAPHS TO THE SECRETARIAT AND WILL REPORT SEPTEL. SEVERAL G-77 COUNTRIES APPEALED FOR CONSENSUS BUT IT APPEARS MOST IF NOT ALL WERE RESIGNED TO OUR OPPOSITION AFTER LAST MINUTE FRANTIC ATTEMPTS TO WORK OUT COMPROMISE LANGUAGE HAD FAILED. G-77 HELD TOGETHER AND IN CLOSING STATEMENT IN PLENARY ZAIRIAN SPOKESMAN SAID THEY HAD NO INTENTION OF ABANDONING "FUNDAMENTAL PRINCIPLES" FOR WHICH THEY WEREPREPARED TO BATTLE LONG AND HARD. WE, AS WELL AS FRG AND UK, STRESSED FACT WE ALSO HAD FUNDAMENTAL PRINCIPLES WE WERE NOT PREPARED TO ABANDON AND IN OUR VIEW IT WAS BETTER TO HAVE CLEAR PICTURE OF HONEST DIFFERENCES THAN ATTEMPT TO PAPER OVER THEM. WHILE IT IS CLEAR WE ARE OUITE ISOLATED IN OUR WILLINGNESS TO STAND FIRM AGAINST G-77, INITIAL ASSESSMENT OF OUR POSITION IS THAT IT HAS CLEARED AIR AND AFFORDS BETTER TACTICAL TERRAIN AS WE APPROACH 7TH SPECIAL SESSION. IT IS TOO EARLY TO COMMENT ON SPECIFIC REACTIONS TO OUR NEGATIVE VOTE. END SUMMARY

1. FINAL PLENARY GOT UNDERWAY AFTER MIDNIGHT, HAVING BEEN SUCCESSIVELY POSTPONED SINCE LATE AFTERNOON. DECISIONS WERE QUICKLY TAKEN TO ADOPT REPORTS OF COMMITTEE II AND DRAFTING COMMITTEE. PRESIDENT'S RESOLUTION (DRAFTED BY PERU) ON "HUMAN ASPECTS OF INDUSTRIAL DEVELOPMENT" (LIMA 2388 AND STATE 66749) ADOPTED BY CONSENSUS IN AMENDED VERSION WHICH TOOK CARE OF SOME OF OUR CONCERNS ALTHOUGH NOT ENTIRELY SATISFACTORY. PERU ATTACHED GREAT IMPORTANCE TO ADOPTION BY CONSENSUS. OUR AGREEMENT TO GO ALONG MAY HAVE PAID OFF LATER WHEN PLENARY TOOK UP DECLARATION AND PLAN OF ACTION. IN FACE OF RUMOR THAT G-77 MIGHT TRY TO FORCE THROUGH CONSENSUS WITHOUT VOTE, PERUVIAN PRESIDENT OF CONFERENCE PRIVATELY INDICATED HE WOULD SUPPORT OUR RIGHT TO VOTE. FINAL TEXT WILL BE LIMITED OFFICIAL USE

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TRANSMITTED WHEN AVAILABLE. OTHER G-77 RESOLUTIONS, OBJECTIONABLE TO US, ON INSTITUTIONAL ARRANGEMENTS, TRANSFER OF TECHNOLOGY, SOVEREIGNTY OVER NATURAL RESOURCES AND CONTRACTUAL RELATIONSHIPS WERE ALL REMANDED TO IDB FOR STUDY AS WAS LAST MINUTE G-77 (SENEGAL) RESOLUTION PROPOSING CREATION OF SPECIAL UNIDO ADVISORY PANEL ON OPERATIONAL ACTIVITIES. ALSO ADOPTED WERE CONFERENCE REPORTS ON FORMAL SECTIONS, GENERAL DEBATE AND ACTION ON REPORT OF CREDENTIALS COMMITTEE WITH AGREEMENT THAT FRIENDS OF

RAPORTEUR BASED IN VIENNA WOULD ASSIST SECRETARIAT IN PREPARATION OF FINAL SECTIONS OF REPORT. PLENARY THEN ADJOURNED UNTIL 0200 HOURS TO AWAIT DISTRIBUTION OF REVISED DECLARATION AND PLAN OF ACTION (ID/CONF.3/30).

- 2. PRESIDENT INTRODUCED DOCUMENT AND PROPOSED ADOPTION BY CONSENSUS. AT THIS POINT SECRETARIAT READ REQUESTS FROM US, FRG, UK AND JAPAN FOR SEPARATE VOTES ON 10 DIFFERENT PARAGRAPHS OF DECLARATION AND PLAN OF ACTION. WE HAD WORKED OUT SCENARIO FOR DEVISION OF LABOR SHORTLY BEFORE SO THAT EACH OF FOUR DELEGATIONS WOULD SHARE RESPONSIBILITY FOR CALLING FOR VOTES. JAPAN THEN WAFFLED ANNOUNCING IT WANTED VOTE ON PARA. 60(E) (PRODUCERS' ASSOCIATIONS) ONLY IN EVENT SEPARATE VOTING CALLED FOR.
- 3. WE INTERVENED TO STATE OUR REASONS FOR WANTING PARAGRAPH VOTING, STRESSING THAT WE, LIKE G-77, AND FUNDAMENTAL PRINCIPLES WE PREPARED TO DEFEND AND THAT HONEST ACCOUNT OF OUR DIFFERENCES WOULD BE MORE HELPFUL TO OUR DIALOGUE THAN SIMPLY ASSUMING A CONSENSUS WHICH IN FACT DID NOT EXIST. STATEMENT WAS LOW KEY AND EMPHASIZED REGRET OVER FAILURE TO HAVE WORKED OUT MUTUALLY AGREEABLE TEXTS AND OUR CONTINUED COOPERATION IN WORKING TOWARD NARROWING OUR DIFFICULTIES. UK AND FRG FOLLOWED IN SIMILAR VEIN, WITH ITALY JOINING IN AT LAST MOMENT. WHILE THERE WAS SOME BACK AND FORTH OVER VOTING PROCEDURE, PRESIDENT, WITH BOOST FROM PHILIPPINES (BRILLANTES), ACCEDED TO REQUEST FOR SEPARATE PARA VOTING WHICH, AT REQUEST OF ZAIRE, WAS BY ROLL CALL. RESULTS WE RE

AS FOLLOWS: (PARA NUMBERS REFER TO REVISED DECLARATION AND PLAN OF ACTION PER ID/CONF.3/30 (NOT YET AVAILABLE IN DEPARTMENT):

A. PARA 19 (INDEXATION): 75-6(U.S.)-13

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- B. PARA 32 (SOVEREIGNTY OVER NATURAL RESOURCES): 71-10(U.S.)-11.
- C. PARA 33 (COLONIALISM): 72-5(U.S.)-14.
- D. PARA 47 (PRODUCERS' ACCOSIATIONS): 74-8(U.S.)-12.

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ACTION IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-09 STR-04

DIWY-01 AID-05 CIAE-00 COME-00 EB-07 FRB-03 INR-07

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PM-03 H-02 L-02 NSC-05 PA-01 PRS-01 SS-15 OIC-02

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O R 272154Z MAR 75 FM AMEMBASSY LIMA

TO/RUEHC/SECSTATE WASHDC NIACT IMMEDIATE 4527

INFO AMEMBASSY ASUNCION NIACT IMMEDIATE

AMEMBASSY TOKYO ROUTINE

AMEMBASSY VIENNA

USMISSION EC BRUSSELS

USMISSION OECD PARIS

USMISSION GENEVA

USMISSION USUN NEW YORK

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E. 59(I) (SYNTHETICS): 75-0-16(U.S.).

- F. 59(J) (SOVEREIGNTY OVER NATURAL RESOURCES): 83-4(U.S.)-3.
- G. 60(E) (PRODUCERS' ASSOCIATIONS): 73-4(U.S.)-12.
- H. 60(F) (PRODUCERSJ ASSOCIATIONS): 75-5(U.S.)-9.
- I. 61(E) (IMPLEMENTATION OF CHAPTER ON UNDUSTRY AND CONSIDERATION OF OTHER PERTINENT PROVISIONS ON INDUSTRY ON NIEO): 84-0-6(U.S.).

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- J. 76 (CERDS): 70-2(U.S.)-17.
- 4. SEPARATE VOTE PUT MANY EC COUNTRIES ON RECORD WHO OTHERWISE WOULD HAVE PREFERRED HIDE BEHIND CONSENSUS WITH POSSIBLE

RESERVATIONS. VOTE ON PARA 32 (SOVEREIGNTY OVER NATURAL RESOURCES) BROUGHT OUT NEGATIVE VOTES OF FRANCE AND NETHERLANDS WHO OTHERWISE WERE WILLING TO ACCEPT ABOUT ANYTHING G-77 WANTED. ALSO PARA 47 (PRODUCERS' ACCOSIATIONS) RECORDED NEGATIVE VOTES OF FRANCE AND SWITZERLAND, AMONG OTHERS.

- 5. LAST MINUTE EFFORT BY PHILIPPINES TO GET CONSENSUS ON WHOLE DOCUMENT AFTER PARA VOTING WAS THWARTED BY OUR INSISTENCE ON PROCEEDING WITH VOTING. FINAL VOTE ON WHOLE DOCUMENT WAS 82-1 (U.S.)-7 (UK, BELBIUM, CANADA, FRG, ISRAEL, ITALY AND JAPAN).
- 6. AT PHILIPPINE SUGGESTION, FINAL DOCUMENT WILL BE KNOWN AS "LIMA DECLARATION AND PLAN OF ACTION ON INDUSTRIAL DEVELOPMENT AND COOPERATION". DEPARTMENT ALREADY HAS OUR COMMENTS ON VARIOUS PARAS AND SECTIONS OF DOCUMENT. IN OUR VIEW, OVERALL TONE IS STRIDENT AND UNBALANCED, ALTHOUGH NEGOTIATING SESSIONS HERE GREATLY IMPROVED LANGUAGE OF EARLIER DRAFT. SECTION V ON INSTITUTIONAL ARRANGEMENTS (PARA 69) CALLS FOR CONVERSION OF UNIDO INTO SPECIALIZED AGENCY WITH DRAFT STATUTES TO BE SUBMITTED TO THE 7TH SPECIAL SESSION (APPEARED THERE WAS G-77 VIEW 7TH SPECIAL GA SHOULD ESTABLISH INTER-GOVERNMENTAL DRAFTING COMMITTEE TO DEAL WITH STATUTES WHICH WOULD GO EITHER TO 31ST GA OR DIRECTLY TO PLENIPOTENTIARY CONFERENCE). WHILE WE DID NOT INSIST ON A VOTE ON THIS PARA, WE SHALL SUBMIT WRITTEN RESERVATION TO SECRETARIAT. PARA 71 REQUESTS THAT SYG AND UNIDO EXECUTIVE DIRECTOR WORK OUT INTERIM RRANGEMENTS "REGARDING GREATER AUTONOMY OF UNIDO" PENDING CONVERSION INTO A SPECIALIZED AGENCY.
- 7. INDIA PROPOSED NEW DELHI AS SITE OF 3D UNIDO GENERAL CONFERENCE.
- 8. IN LAST MOMENTS OF PLENARY, ZAIRE IN NAME OF G-77
 STATED THAT LDCS WERE NOT WILLING TO CONDEDE MATTERS OF
 PRINCIPLE AND WOULD CONTINUE TO FIGHT FOR LIGITIMATE RIGHTS.
 WITH ENTIRE ASSEMBLAGE WRACKED WITH FATIGUE (SYLLA OF SECRETARAIT
 FAINTED AND HAD TO BE CARRIED OUT) PRC LAUNCHED INTO HARRANGUE
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ACCUSING SUPERPOWERS OF HAVING TRIED TO SABOTAGE CONFERENCE; SPECIFICALLY, HE ACCUSED US OF ATTEMPTING TO GET G-77 TO MAKE CONCESSIONS (CERTAINLY TRUE) AND USSR OF GUILE IN APPEARING TO SUPPORT G-77 WHILE WORKING AGAINST THEIR INTERESTS. CONFERENCE FINALLY CONDLUDED WITH USUAL APPROPRIATE REMARKS BY EXECUTIVE DIRECTOR, PRESIDENT OF CONFERENCE AND GROUP SPOKESMEN.

9. COMMENT. WHILE IT IS TOO EARLY TO GIVE OVERALL ASSESS-MENT OF LIMA, CERTAIN THINGS STAND OUT. ONE IS THAT G-77 STAYED TOGETHER DESPITE INTERNAL DIVERGENCIES WHICH IN SOME CASES ARE QUITE BROAD. ALSO, THAT THEY CONSIDER LIMA A STEP TOWARD 7TH SPECIAL SESSION WHERE THEY WILL HIT SAME ISSUES AGAIN. THEY ARE LOOKING OVER THE LONG TERM AND SEEM TO BELIEVE THAT EACH ROUND STRENGTHENS THEIR HAND FOR THE NEXT. WE MUST ALSO ACCEPT THE FACT THAT OUR TRADITIONAL WEO ALLIES, PARTICULARLY THE EC-9, HAVE LITTLE STOMACH FOR BATTLING G-77 AND ARE PREPARED TO SWALLOW MOST LDC DEMANDS RELYING ON INKIVIDUAL INTERPRETATIONS TO FREE THEMSELVES FROM REAL COMMITMENTS. EXPERIENCE AT LIMA CLEARLY INDICATES IT WILL BE EXTREMELY DIFFICULT FOR US TO ATTEMPT TO STRENGTHEN THEIR COLLECTIVE BACKBONE.

10. AT THIS EARLY STAGE, IT WOULD APPEAR THAT OUR ISOLATED NEGATIVE VOTE CLEARS THE AIR WITH REGARD TO WHERE WE STAND AND SHOULD PERMIT US GREATER FLEXIBILITY AS WE APPROACH THE 7TH SPECIAL SESSION. HOWEVER, THIS SHOULD NOT IMPLY WE SHOULD STAND PAT; TO THE CONTRARY, WE SHOULD REALIZE WE ARE ALONE AND THAT WE SHALL HAVE TO BEGIN TO SEEK WAYS FOR ACCOMMODATION IF WE ARE TO BE EFFECTIVE IN ATTEMPTS TO DRAW CLOSER OUR TRADITIONAL ALLIES AND ATTRACT THE MORE REASONABLE OF THE LDCS, LIKE THE ASIANS, TO A MORE PRAGMATIC APPROACH.

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Message Attributes

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